Balancing Safety and Security in the Transport of Hazardous Materials

Cherry Burke

DuPont Safety, Health and Environment Excellence Center



Current State of Security Preparedness

- Existing programs provide solid foundation for addressing threat of terrorism
 - Excellent record for safe transportation and response to incidents
- Range of legislative proposals is emerging
- Initiatives in progress to increase security and reduce risks

Selected Industry Initiatives

- American Chemistry Council (ACC)
 - Responsible Care® Security Code Site and
 "Value Chain"
- Association of American Railroads (AAR)
 - Freight Railroad Security Plan
- Joint ACC-AAR task force to address "interface" issues
- American Trucking Association
 - Highway Watch program "America's Trucking Army"
- Customs-Trade Partnership Against Terrorism (C-TPAT)

Distribution Security

The Challenge

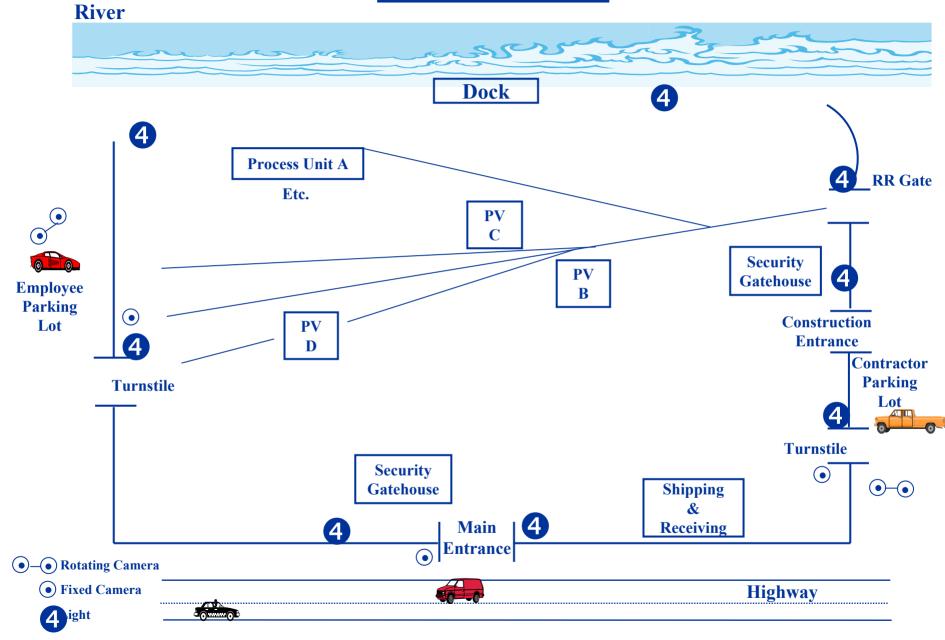
Plant Site Characterization

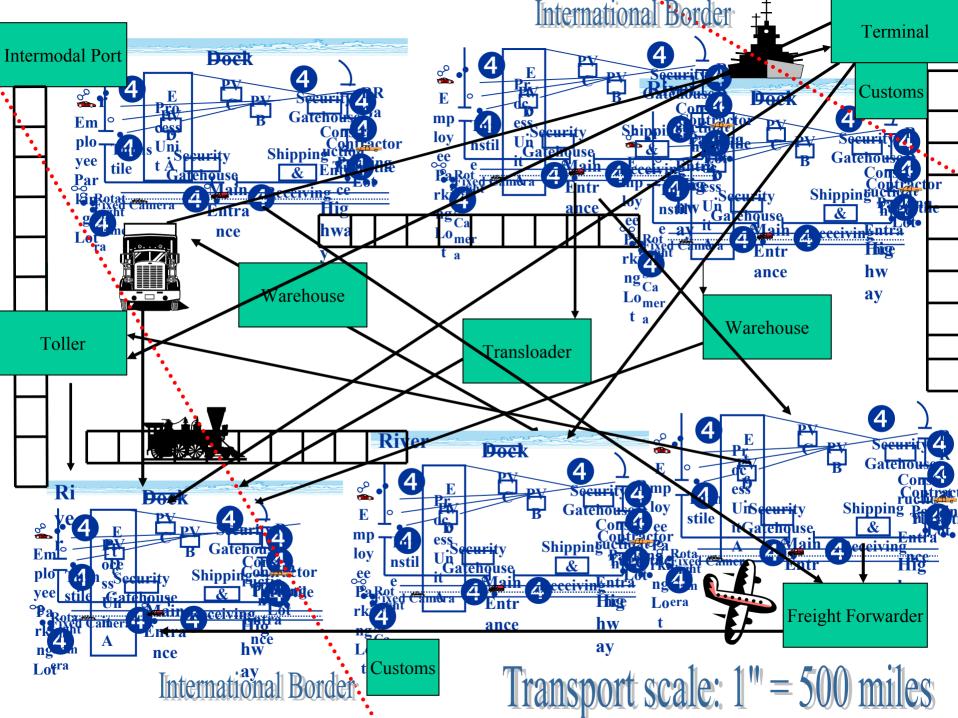
- Sites
 - Stationary and physically definable
 - Basically closed infrastructure
 - Fences, gates, guards, alarms
 - "Fixed" location, processes/products, equipment, employees, communities, services

Distribution Characterization

- Distribution
 - Dynamic, thousands of transactions
 - Basically open infrastructure
 - Zero buffer zone
 - "Varying" location, processes/end uses, equipment, employees, communities, services

"SITE SCHEMATIC"





Security Responsibilities

- Shared responsibility for safe and secure movement of goods
 - Shipper
 - Carriers/other logistics service providers
 - Warehouses, terminals, transloaders
 - Toll producers
 - Suppliers
 - Customers
- Partnership critical for safety and security

What Makes Sense?

- Systems- or Model-Based Approach
 - Vulnerabilities likely to be similar during certain stages of movement, regardless of location
- Risk-Based Evaluations
 - Balanced, informed decisions
 - Improved resource allocation
- Intelligence-Driven Plans and Actions
 - Rational baseline security efforts
 - Adjust countermeasure activities to threat level
- Cooperation and Coordination between Stakeholders
- Safety and Security Program Integration

Stove-Piping Safety and Security...

- Security Mania
 - Risk trade-offs
 - Increase in frequency and/or consequences from accidental, not intentional, causes
 - Routing, placarding, modal changes
 - Public health and safety
 - Economic
- Security Ignorance
 - "Usual suspects" prioritization may miss chemicals most attractive for intentional mis-use

Security vs. Safety Risk

- Risk is a function of frequency (that an event will occur) and consequence
 - Frequency of accidents and certain other events can be estimated from historical data
 - Frequency or likelihood of terroristic acts is generally UNKNOWN
 - Consider *target attractiveness* and *vulnerability* as surrogates for frequency
- Do not confuse the presence of risk factors with likelihood
 - Misdirection of resources can result

Security "Solutions"

- Seek *multi-modal* solutions
 - Ideally technology based
- Seek *broadly applicable* solutions
 - Reduce impact of breaches due to attack, accidents, mechanical failures
- Seek *cost-effective* solutions
 - Ideally applicable to existing equipment as well new construction

Emergency Response

The number of *federal*, *state*, *local*, *and private* entities that may become involved in an incident are increasing

- Anti-terrorism/WMD
- BioHazard
- Bomb squad
- HazMat

- Fire
- Police
- EMS, hospitals
- Private ER teams

Unified Command System is Critical!

You either control the incident or it controls you

Pre-Emergency Planning Considerations

- Coordination with involved parties
 - Contact info
- Defined lines of authority and personnel roles
- Training
- Communications
- Emergency recognition and prevention

- Safe distances and places of refuge
- Site security and control
- Evacuation routes and procedures
- Decontamination
- Emergency medical treatment
- Emergency alerting and response procedures

Needs - Emergency Response

- Joint training, planning and drills between involved parties
- Getting the right information to the public :
 - Development of "credible sites" for information:
 television, radio, weather radio, internet
 - Use of call-out and related technology to activate plans and inform/instruct residents
- Community planning and communication pre-incident

"Best" Practices

- Corporate policies specifically address transportation safety and risk management
 - Transportation should be considered an extension of manufacturing process
 - Safety and Logistics must work together
- Collaborative approach with partners & stakeholders to improve transportation safety
 - Issue identification, prioritization, and resolution
 - Route evaluation
 - Emergency response planning, training

Route Assessment Recommendations

- Avoiding populated areas generally should not be the main or only focus
- Work with carrier to first identify two or three viable options
- Remember that the calculated risk cannot and does not represent true risk to a population...
 - Total route risk vs. segment risk
 - Some factors cannot be well quantified
 - Accident rate
 - Population exposure
 - Effectiveness of response measures

...therefore must work with carrier to evaluate and understand intricacies of route

Summary

- State of the industry positive and improving
- Cooperation between shippers, carriers, and other parties crucial to identify and manage safety and security risks
- Systematic, risk-based approach helpful to focus activities
- Risk trade-offs must be considered
- Proposed research or solutions should be carefully evaluated for practical application/value